# **ENOCH CITY GENERAL PLAN**

## Revised 2023

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# VISION STATEMENT

In order to determine goals with which future growth and development may be directed, a community must first determine the overall purpose and vision of the general plan. At the outset of the 1997 general plan process, a "Vision Statement" was drafted to define Enoch City's purpose and vision. During the drafting of the "Vision Statement", particular attention was paid to the city's strong and weak points as well as its traditional values, customs and culture, future economic realities, and current issues. The vision statement was further refined in the 2011 update to the general plan. After careful consideration Enoch City, Utah states:

"The vision of Enoch City is a community interconnected with a strong community image and infrastructure. We recognize there will be growth and development in our area which will be addressed in a well-planned and organized manner. Expansion of the city will occur based on proper planning, zoning, and capital facility improvements. We will work to have the city grow in a manner that maintains and improves upon the good quality of life we currently enjoy and all desire.

#### INTRODUCTION TO THE GENERAL PLAN DOCUMENT

I. The Enoch City General Plan, hereinafter referred to as the "Plan" or "General Plan", provides a comprehensive overview of the City's geographical location, its resource base and development potential. The Plan anticipates growth while attempting to maintain and enhance the rural, small-town character of the community. The Plan includes goals and policies to help direct growth in a manner that both preserves a small-town feel and allows economic development and housing options to meet the needs of the community.

Since about 1990, development has been rapid in Enoch City. With a building boom in Iron County, the realignment of the North Cedar Interchange on Interstate 15, the development of large agriculture businesses in Milford and the completion of the Enoch City wastewater collection system further growth is anticipated.

Policies have been defined to maintain and improve the quality of life in the community. The Plan has been designed to help enrich the identity of Enoch as an ideal community in which to live, operate a business, shop, recreate and access employment opportunities. The Plan addresses the need to manage new development, anticipate transportation and other infrastructure needs, and preserve the City's natural and cultural resources. Policies are also set forth for establishing commercial and light industrial districts at locations that can be compatible with surrounding land uses.

## II. ROLE OF THE GENERAL PLAN

The General Plan plays several major roles. The City Council and its appointed Boards and Commissions use it as a "yardstick" against which all planning decisions are measured. In addition, Federal and State Officials consider the general plans of local jurisdictions in their land use planning and permitting processes. Simply stated, development that is in concert with the General Plan should be encouraged; development that is not should be rejected or modified to conform to the Plan.

The Plan may be used by citizens and potential residents to help make personal decisions and economic commitments. It is also to play a key role in helping business and industry make decisions of where to establish or relocate in the City or the Expansion Area. These purposes are accomplished through established procedures such as zoning, development review and budgeting.

# III. VALUE OF THE GENERAL PLAN

While the General Plan is conceived and created to a great degree by the City Council, with guidance from the Planning Commission, its ultimate long-term support and success must come from the community as a whole.

## IV. AMENDMENT PROCEDURES

Utah Code Annotated Chapter 10-9a provides for amendments to the general plan to occur as needed and outlines the procedures for amending the plan. Updates to City ordinances will be needed to implement the General Plan and future revisions thereto. The City will periodically review how well the City Code implements the General Plan, and if necessary, revise the City's regulations to make them compatible with the needs of the community.

# **THE PLANNING PROCESS**

## SECTION I. INTRODUCTION

Existing conditions that will affect development in the City were inventoried and analyzed during the initial development and subsequent updates to the Plan. This included identification and assessment of existing land uses; environmental characteristics such as soils, flood plains, drainage patterns, availability of water, steep slopes, and noise impact areas, development and zoning in adjacent jurisdictions and existing and projected population.

Development constraints and opportunities were identified based upon community input and analysis of the items mentioned above. Community goals were formed, revised, and finalized. These goals address the constraints and opportunities which the community and Council identified and provide a framework for integrating the community vision into day-to-day decisions.

The Plan's initial development and updates took many hours of research and analysis by committee members, governmental officials, and staff who met regularly to identify and present the vision and goals of the community. Although updates and amendments to the Plan will be needed over time, such amendments should respect the initial effort and be consistent with the community vision.

The Plan is a regulating document in that it specifies general concepts and plans that are to be followed by both public and private entities. Nevertheless, implementation of the concepts and goals herein are largely dependent upon specific development standards and controls. The public and private sectors share the responsibility of implementing the Plan concepts and goals.

The General Plan is presented in a series of elements, each addressing a specific topic and carefully coordinated to function as a whole. Revision of one element may necessitate adjustment to other elements to maintain the balance of the Plan.

#### SECTION II. POPULATION

Population forecasts provide the basis for most planning decisions. Estimates of future population growth benefit local officials by helping to determine land use needs and the timing of required public facility and service demands.

The 2020 U.S. Census indicated Enoch had a population of 7,374 persons. The historical population growth of Enoch is reflected in the following table.

Year	Population	Growth Rate Per Year
1966	102	-
1970	120	18.91%
1980	1,669	18.91%
1990	1,947	11.13%
2000	3,619	5.94%
2010	5,803	5.29%
2020	7,374	2.42%
Past 20-Yea	r Growth Rate	3.85%

As Enoch has typically exceeded the Utah Governor's Office of Planning and Budget growth projections, projecting the historical growth rate into the future is expected to be closer to reality. Nevertheless, when planning for future growth a conservative approach is to base revenue projections on conservative-growth projections such as the GOPB projections, but service demands/costs on high-growth projections. The growth rate may vary by potential projects and is only one factor that affects the timing of when improvements should be scheduled. Other factors include construction costs, financing costs, level of service expectations, actual revenue, etc. Doing such anticipates a relatively moderate growth rate and will ensure the City has adequate plans to accommodate the growth, even if it takes longer than projected to occur. Regular updates to the Plan will allow adjustments to the growth projections and timing of anticipated projects.

## SECTION III. THE CITY'S PLANNING FUNCTION AND APPROACH

## A. PLANNING AUTHORITY

Section 10-9a-401 of the Utah Code requires municipal jurisdictions to prepare and adopt a comprehensive, long-range general plan for present and future needs of the municipality.

## **B. JURISDICTION OF OTHER AGENCIES**

Enoch City has an identified expansion area into which the City intends to expand, as set forth in the Annexation Policy Plan. For the present time, Iron County has legal jurisdiction for land use regulation and public services on those private lands not yet incorporated by Enoch City.

## C. APPROACH

## 1. Provision of Services

In order to accommodate the needs of present and future Enoch residents in the best and most efficient manner, careful consideration must be given to the available infrastructure and locations for each development. The city has many areas available for development that are already served by, or are immediately adjacent to existing city services. It is typically most efficient and cost effective to the developer and city to have growth occur within or immediately next to areas already served by complete city services. It is the city's intent that any significant development within the city and expansion area occur with full city services.

Through the general plan goals, policies and regulatory maps, the City will encourage growth within the existing City boundaries before the expansion area in an effort to best serve the residents of the City.

For proposed developments in areas lacking full city services the City will, through its development requirements, make certain that the developer makes adequate provision for complete city services.

## D. COORDINATION

Enoch City encourages compatibility between the general plans and policies of Enoch, Cedar City and Iron County. To this end the City recommends the following joint planning process:

- a. Support the Iron County Coordinating Council of Governments and any interlocal agreements.
- b. After the discussion on the items has been completed and agreed to by all parties, the proposed joint plan may be incorporated into the General Plan of the City through the formal amendment process.

## SECTION IV. GENERAL PLAN ELEMENTS

Goals and policies have been developed for the following general plan elements:

- A. Land Use Element
- B. Transportation Element
- C. Housing Element
- D. Environmental Element
- E. Public Services and Facilities Element
- F. Economic Development Element

Each element of the general plan is intended to be consistent with each of the other elements. Unfortunately, occasions arise in which goals and policies can be perceived as conflicting when too much weight is given to one goal and policy timing is not properly considered. For example, the goal to retain a rural atmosphere should not be interpreted to prohibit needed housing and retail services at appropriate locations. Neither should the goal of establishing a trail system be interpreted as a directive to expend all city funds at the expense of all other needed infrastructure improvements.

Although each goal and policy is classified into one of the six elements based on its primary purpose, they often overlap into other elements of the plan. For example, goals related to efficient public services could also be listed in the land use and economic development elements due to their ties to land use patterns and ability to attract investment.

#### A. LAND USE ELEMENT

## 1. Purpose

The Land Use Element is designed to preserve the rural character of the community, promote sound land use decisions for residential, agricultural, commercial, industrial and public uses. Areas for these uses need to be established and located to enhance community character, provide reasonable opportunities for growth and economic development, preserve natural resources and enable the City to provide necessary public services in an efficient and cost-effective manner.

# a. Accommodation of Growth in Accordance with the City's Goals and Policies.

The Land Use Element establishes a planned pattern and advanced view for development of the City for the next ten years and beyond. It keeps in mind important concerns such as infrastructure availability, development compatibility and the City's desire to retain rural characteristics.

# 2. Land Use Map

The General Plan Land Use Map establishes the future distribution and location of housing, business, industry and agriculture in Enoch City. Each category of land use has been established and located with the goals of enhancing community character, providing reasonable opportunities for growth and economic development, preserving natural resources and agricultural lands and enabling the City to provide necessary public services in an efficient and cost-effective manner. It will be the guide for future zoning and development. For areas outside of the current city limits the Land Use Map designations do not become effective until annexation. At which time, zoning shall be applied in a manner that implements the City's land use designation.

It is expected that the area depicted by the Land Use Map will accommodate growth for the next 40 years or longer and easily accommodate the residents projected to be in Enoch in the year 2060. The map reflects what the community currently considers an appropriate density and ratio of land uses for future growth.

Development approvals, capital improvement programs and implementation ordinances all need to consider and be consistent with the land use designations indicated on the official land use map. The land use designation for a property is to be the primary consideration in determining whether the contemplated zoning of that property complies with the general plan. However, the General Plan Land Use Map is not a zoning map. Boundaries between land use designations are meant to be flexible. Rezoning requests that introduce a new category of land use in the area or that represent wholesale changes to an area, should not be approved without first amending the Land Use Map.

In addition to zoning districts that implement the land use designations on the map, the use of a "holding zone", such as an agricultural or limited-development zone may be utilized to preserve large lot sizes in an area until the timing of the type of development contemplated by the General Plan Land Use Map is appropriate.

There will be a time during which new zoning districts/regulations will need to be developed and adopted. The City Council maintains the authority to rezone properties in compliance with the General Plan Land

Use Map only when they are satisfied that sufficient zoning controls are in place to ensure land use compatibility and compliance with all pertinent components of the general plan.

The General Plan Land Use Map categories should be considered as guidelines. Flexibility is provided in the specific zoning district regulations. An appropriate mixing of uses and densities may occur to provide variety, resulting in an attractive, efficient, and well-organized community.

The General Plan Land Use Map depicting the designations of lands within Enoch City and its expansion area is found at the end of this document as an Appendix.

- **A- Agriculture/Urban Reserve** This designation is limited to areas in the undeveloped and agricultural portions of Enoch City and its' expansion area, which do not contain City sewer or water service and are towards the periphery of the community. These areas are only intended to be developed after much of the rest of the expansion area is developed so as to avoid unnecessary encroachment into agricultural lands. This is to prevent "leapfrog"/sprawl development.
- **B- Open Space/Limited Development** This designation is only applied to public lands, developmentally constrained lands and lands reserved for non-developmental purposes. The primary purposes of this designation are to preserve watershed and groundwater quality, protect wildlife areas such as deer wintering range, preserve the natural beauty of the hillsides/mountains and minimize development in frequently flooded areas and geologically hazardous areas.
- **C- Low-Density Residential** This designation is for residential neighborhood development with an average density of up to two (2) dwellings units per gross (pre-developed) acre.
- **D- Medium-Density Residential** This designation is for residential neighborhood development with an average density between three (3) to four (4) dwelling units per gross acre—primarily consisting of single-family detached homes, with some options for attached housing (e.g. twin homes and townhouses).
- **E- High-Density Residential** This designation allows residential development with an average density of six (6) to sixteen (16) dwelling units per gross acre—primarily consisting of attached housing, and some options for apartment buildings, manufactured home parks, and PUDs.
- **F-** Commercial This designation allows a variety of retail, service and office uses. The designation may be implemented through a variety of commercial zones. Residential units may be incorporated into a commercial development in the manner(s) specified by ordinance.
- **G- Industrial** Allows a variety of manufacturing, assembly, research and development, storage, warehousing and distribution uses. It also includes uses devoted to the sale of retail and wholesale products manufactured on-site.
  - i) Light Industrial areas are to provide for the location of light manufacturing, research and development, storage, wholesale trade and distribution and bulk retail businesses that are largely devoid of nuisance factors and hazards or excessive traffic generation. Light industrial may also involve the fabrication, processing, handling and distribution of products.

- ii) Heavy Industrial area designation is for industrial establishments that have the potential to generate significant off-site impacts such as noise, light/glare, odor, visual blight and traffic. This designation allows heavy industrial and manufacturing uses, transportation facilities, warehousing and distribution and similar uses. Uses that may inhibit such uses or the expansion thereof are prohibited.
- **H-** Civic The "Civic" land use designation is used for government, community and school properties that are primarily devoted to public and/or civic purposes. The parks, public schools, historic sites and City offices are examples. Churches are permitted in this designation but are not required to be located in this designation.

Not all civic lands needed for future growth have been located on the map, as those locational decisions will need to be made through additional planning processes, e.g. capital facility planning, school district planning and park and trail planning.

## A. LAND USE GOALS AND POLICIES:

## **Goal A-1. Protection of Rural Identity**

To protect and preserve the character of the community.

#### **Policies:**

- **A-1.1** Ensure that new development adjacent to established agricultural activities and other permitted uses compatible with the character of the existing permitted use.
- **A-1.2** Consider innovative design standards and site planning methods that incorporate mini farms/ranches, clustered housing and other activities that are compatible with existing neighborhoods and the agricultural character of the area.
- **A-1.3** Support infill development to preserve and maintain the continued viability of existing rural areas and agricultural lands.
- **A-1.4** Limit the extent and location of the high-density land use designation as described in the plan and reflected on the future land use map to help maintain the rural character of the City.

## Goal A-2. Design Concepts and Quality Control

To encourage design excellence in the development of all public and private projects in the City to ensure they integrate well into the character of the community.

- **A-2.1** Establish design standards and processes to promote quality design of developments and protection of neighborhood character and quality.
- A-2.2 Encourage architectural variety in building plans citywide.

- **A-2.3** Encourage landscaping, art and other design amenities that complement and enhance the streetscape and areas of new development.
- **A-2.4** Encourage water-wise landscapes.
- **A-2.5** Identify and develop entryways to the community, residential neighborhoods and business/commercial districts of the City.
- A-2.6 Regulate lighting in new development to diminish visual pollution and glare.

## Goal A-3. Types and Mix of Land Use

To achieve the development of a well-balanced, financially sound and functional mix of residential, agricultural, commercial, industrial, open space, recreational, civic and educational land uses.

## **Policies:**

- **A-3.1** Provide for the reservation of land to meet projected civic, capital facility and infrastructure needs, such as roads, wells, utilities, schools, parks, and cemeteries.
- **A-3.2** Provide a balance of land uses, including sufficient and conveniently located commercial areas to meet the retail and service needs of community residents. Examples are farmers markets, commercial centers, strip malls, corner markets, mixed-use, live-work units, and other forms of commercial development.
- **A-3.3** Promote the development of visitor-services and uses in commercial areas.
- **A-3.4** Provide for the orderly and controlled development of a full range of housing types to meet the needs of existing and future residents.
- **A-3.5** Support multi-family housing units in locations and configurations that will not disrupt the congruity of established single-family neighborhoods, or create large blocks of homogenous apartment buildings. Within the Enoch planning area, higher density development should be encouraged as described herein and as identified on the Land Use Map.
- **A-3.6** Require commercial development to be sensitive to surrounding residential land uses and to be located adjacent to arterial roadways.
- **A-3.7** Ensure that warehousing and distribution centers, and other generators of significant truck traffic are located near I-15, Highway 91, Minersville Highway, and the Belt Route to facilitate the efficient movement of goods and minimize disruption, congestion and deterioration of local residential and commercial streets.

## **Goal A-4. Commercial Centers**

To develop a plan for establishing a well-designed City Center and other commercial centers to help meet the retail, service and employment needs of the community.

#### **Policies:**

- **A-4.1** Identify an appropriate location and scope for a City Center and promote its development.
- **A-4.2** Encourage innovative zoning techniques, for example, live-work development and PUDs, etc.
- **A-4.3** Encourage the development of commercial centers which are pedestrian oriented and accommodate a mixture of uses such as retail commercial, entertainment, recreation, gathering places and meeting places.

# Goal A-5. Signs and Billboards

To ensure that signs throughout the City are of a size, quantity and quality that are visually attractive and minimize visual clutter and distraction, plus meet the provisions of the outdoor lighting ordinance.

#### **Policies:**

- **A-5.1** Develop and maintain a sign ordinance that promotes coordinated, attractive and orderly signage.
- **A-5.2** Encourage community signage that identifies principal entries to the City, unique neighborhoods and public buildings and parks.
- **A-5.3** Ensure new sign compliance with city and state regulations and Utah Department of Transportation regulations.
- **A-5.4** Ensure signs and billboards do not cause significant light pollution, violate public decency, fall into disrepair or otherwise constitute public nuisances.
- **A-5.5** Adopt provisions to eliminate illegal signs and get non-conforming signs into compliance.

## Goal A-6. Landscape Architecture

To promote landscape design that emphasizes aesthetics, function and water conservation.

#### **Policies:**

- **A-6.1** Encourage landscaping along road frontages, around parking lots and around commercial, industrial and civic buildings to enhance the beauty of the community. Control weeds and provide area for on-site snow storage and storm water retention.
- **A-6.2** Encourage landscaping, setback and/or noise protection techniques to screen potentially conflicting land uses and to create a buffer between such uses.
- **A-6.3** Utilize roadways, trails and other physical features to buffer and delineate various land use areas.

## Goal A-7. Implementation of Land Use Element

To ensure that development proposals are consistent with the City's land use plan.

**Policies:** A-7.1 Develop appropriate land use regulations to implement the land use goals and policies.

**A-7.2** Continue to enforce compliance with the City's zoning, fire, health and safety and building codes.

## 4. PARKS AND RECREATION GOALS AND POLICIES

## Goal A-8. Comprehensive System Development/Identification of Park Needs

To provide, develop and maintain parks with quality recreational facilities and recreational equipment to serve neighborhood and community needs.

## **Policies:**

- **A-8.1** Identify park needs and develop a diverse park system (regional, community, neighborhood/local, linear and special use parks) to provide recreational and social opportunities according to the desires and financial capacity of the community.
- **A-8.2** Distribute parks in a manner that serves all area residents and to prevent overcrowding of any one neighborhood.

## **Goal A-9. Provision of Recreational Facilities and Programs**

To develop a system of recreational facilities and programs for all segments of the community.

#### **Policies:**

- **A-9.1** Encourage the development of programs for a variety of passive, educational and active recreational opportunities for all area residents.
- **A-9.2** Encourage the development of a variety of public and private recreational facilities within the city—e.g. sporting facilities, rodeo grounds, shooting ranges, swimming/splash pool, skate parks and trails.
- **A-9.3** Encourage opportunities for active lifestyles and neighborhood connectivity through the development of bicycle routes, pedestrian pathways, trails and parks.
- **A-9.4** Encourage mixed-use town centers/neighborhood villages to include plazas and other urban gathering places.

# Goal A-10. Development of Design Criteria for Parks

To establish standards and implementation measures to guide future park selection, design and development.

#### Policies:

- **A-10.1** Maintain a Parks and Recreation advisory committee, to assist the City Council with this goal and to make recommendations on existing and future park development.
- **A-10.2** Establish a detailed development plan for parks and recreation facilities.
- **A-10.3** Develop new recreational areas, trails and trailheads in a manner that minimizes the visual, noise and traffic impacts on residential districts.
- **A-10.4** Evaluate the role of private parks.
- **A-10.5** Maintain consistent park development standards for both private and public parks.

## Goal A-11. Parks, Trails, and Open Space Acquisition

To establish various methods to obtain land, equipment, and maintenance funding for parks.

#### **Policies:**

- **A-11.1** Encourage obtaining funding for the acquisition and development of parks, trails, and open spaces through grants, budget allocations, developer exactions/impact fees, and other innovative techniques.
- **A-11.2** Encourage opportunities to obtain park land and facilities to meet existing and future park and recreation needs.
- **A-11.3** Encourage donations (labor, materials, or money) for park improvements and maintenance.

## Goal A-12. Park and Trail Maintenance

To plan park and trail facilities with maintenance costs in mind and encourage maintenance of existing parks and recreational facilities in ways that minimize costs to the City.

# **Policies:**

- **A-12.1** Provide low-maintenance, vandal-resistant park facilities, and certified safe equipment.
- **A-12.2** Ensure proper planning and budgeting to provide necessary park and trail maintenance. Only install park facilities when maintenance of such is possible.
- **A-12.3** Utilize citizen volunteer efforts to assist in the maintenance of existing parks and trails, as appropriate and within insurance guidelines.
- **A-12.4** Preserve and integrate the prominent natural features and natural recreation areas of the community as open space for the use and visual enjoyment of all City residents.

## **GOAL A-13.** Trails and Linear Parks

To develop a network of various trails, and develop some trail facilities with linear park improvements, or "greenways".

## **Policies:**

- **A-13.1** Encourage the cohesive development of trails, parks, and open space as a unified system, contiguous throughout the city and planning area with linkages to county, state, federal and other recreational lands and trail systems.
- **A-13.2** Plan trails for a variety of multiple uses bike, pedestrian, jogging and hiking trails.
- **A-13.3** Encourage design and development of linear parks on the trail system to create "greenways" with appropriate landscaping, benches, shade, grassy areas, etc.
- **A-13.4** Encourage making the Old Spanish Trail a focal point for development of a primary trail segment in the trail network.
- **A-13.5** Encourage the development of separated pathways and sidewalks along existing major and arterial streets.

## 5. IMPLEMENTATION OF THE LAND USE ELEMENT

The primary tools that the City will use to implement the land use element of the plan include:

- 1. Regular update of the General Plan
- 2. Subdivision regulations and development standards
- 3. Design guidelines
- 4. Development agreements
- 5. Capital facilities improvement program
- 6. Building and housing codes
- 7. Impact fee ordinances
- 8. A comprehensive zoning ordinance with accompanying map
- 9. Grading and drainage standards
- 10. Parks and recreation standards
- 11. Public health standards
- 12. Sewer Ordinance
- 13. Engineering standards
- 14. Annexation policy plan
- 15. Financing programs through federal, state or local agencies
- 16. Property maintenance ordinance
- 17. Checklist of open space and conservation of resources to assure continued protection of resources.
- 18. A park land dedication ordinance
- 19. A gift or public trust park and recreation ordinance
- 20. Park bonds and state grants and funds
- 21. Dedication of trail easements
- 22. Street median and parkway landscaping programs
- 23. Multipurpose trails plan
- 24. Recycling and conservation programs

#### **B. TRANSPORTATION ELEMENT**

#### 1. Introduction

#### a. Road Classifications

Roadways have two basic functions:

- 1. Provide mobility from point to point
- 2. Provide access to adjacent land uses

From a design standpoint, these two functions have proven to be incompatible. For land access, low speeds are desirable, which area usually accompanied by inconsistent flows; for mobility, high speeds and uniform flows are desirable.

For example, freeways and expressways are clearly designed and constructed to satisfy demand for high mobility. Rapid travel between points in a safe and uniform manner is the primary objective. Access to land uses is tightly controlled--limited only to spaced interchanges to preserve the high-speed, high-volume characteristics of the facility. Extremely dangerous conditions would result if low-speed, land access traffic were permitted on these roads. Conversely, local roadways are developed with the primary objective to provide convenient access to the adjacent land and cannot safety accommodate the high speeds and volumes characteristic of freeways and expressways.

Between these two extremes falls the majority of all roadway mileage. This group is most difficult to classify and manage because the roadways must provide both land access and mobility.

Roadway function establishes the type of transportation service that is provided. Directly related to the type of transportation service provided is the degree of access control. Increased control of access allows traffic to travel in a uniform manner, allowing design speeds to be increased.

Access management is necessary to preserve the functional intent of roadways. Without proper access management, the roadways intended to provide mobility become hazardous and unnecessarily congested, which leads to reduced speeds, increased travel time and wasted energy. The five basic functional categories used to classify roadways in urban areas are in order of highest priority on mobility and access management:

- 1. Principal Arterial Streets
- 2. Minor Arterial Streets
- 3. Major Collector Streets
- 4. Minor Collector Streets
- 5. Local (Access) Streets

These groups make up the hierarchy of functional road classes which typically relate directly to the different levels of travel demand and traffic counts they serve

## **b.** Railroad Access

There is no rail line within the Enoch City Limits. However, rail access to the Union Pacific Railroad is available on the spur line that runs from Lund to Cedar City.

## c. Bus Transportation

Enoch does not currently have transit service.

# d. Freight Trucking

Interstate 15, and to a lesser extent Minersville Highway, are freight routes capable of serving truck facilities in the Enoch area.

## e. Airports

Enoch is located approximately six miles north of the Cedar City airport which provides commercial airline service. A general aviation airport is also in Parowan, about 14 miles northeast. The airport protection zone for the Cedar City airport affects some lands on the southern end of the Enoch expansion area.

## 2. Transportation Goals and Policies

# Goal B-1. Plan an Efficient and Safe Transportation System

To provide a transportation system to move people and goods safely and efficiently throughout the Enoch City planning area.

- **B-1.1** Work with State, Regional, County, and local agencies to coordinate the City's transportation system with that of the surrounding region.
- **B-1.2** Maintain the transportation plan map, showing official roadway classifications and alignments for arterial and collector roadways and require appropriate setbacks and right-of-way dedication based on the road classification shown.
- **B-1.3** Maintain the Capital Facilities Plan (CFP) which incorporates a transportation improvement program for the construction of improvements to the City's transportation system. Specific improvement projects should be determined for the entire community and all local benefit, cost, feasibility and safety issues should be considered.
- **B-1.4** Design a street system that properly considers use of each street classification and function, such that arterial and major collector roadways are maximized for mobility and minor collectors and local streets function within their intended limits so that residential streets are protected from excessive volumes of traffic and the intrusion of undesirable cutthrough traffic.
- **B-1.5** Require top priority for the arterial and collector roads identified on the Enoch City Transportation Master Plan to have top priority for maintenance, traffic enforcement and expansion.

## Goal B-2. Transportation System Design

To design and develop safe and efficient vehicle and pedestrian/bike transportation systems to enhance the mobility of the overall community.

#### **Policies:**

- **B-2.1** Utilize design principles for major roadways which are consistent with the roadway's designated functions and which include and address landscaping, storm water control, aesthetics, signage, lighting and pedestrian/bike facilities.
- **B-2.2** Require developers to install landscaping along major streets and highways fronting their property (e.g. median planting and street trees) and find ways for the City to install and maintain landscaping along major streets and highways in developed areas to enhance the appearance of the City. Design such landscaped areas to function as storm water retention/detention facilities when possible.
- **B-2.3** Design intersection and roadway improvements to accommodate projected traffic volumes and turning movements safely and efficiently.
- **B-2.4** Maintain a framework of a linear system of streets and roads.
- **B-2.5** Encourage curvilinear street designs in hillside areas to contour to the topography, minimize cutting/filling and to create a pleasant streetscape.
- **B-2.6** Designate sufficient truck routes to accommodate the needs of the commercial and industrial uses within the City and the general planning area in a manner that minimizes impacts to residential areas. Consider prohibiting through truck traffic on local streets that are not designed to support truck traffic in order to preserve pavements and reduce impacts to residential areas.

## GOAL B-3. Right-of-Way Acquisition, Corridor Preservation and Funding

To preserve future road corridors and obtain needed rights-of-way as needed or as development progresses according to the transportation master plan and the following policies.

## **Policies:**

- **B-3.1** Actively work with private individuals to obtain rights-of-way for planned roads.
- **B-3.2** Actively seek Local Transportation Corridor Preservation Funds (LTCPF) from Iron County to obtain additional rights of way for future arterial and collector road corridors.
- **B-3.3** Adopt land use regulations to protect transportation corridors identified on the Transportation Master Plan from development with incompatible uses and improvements, pursuant to UCA 72-5-403.
- **B-3.4** Seek outside funding opportunities and cooperative agreements to help provide adequate transportation facilities, maintenance equipment and street tree planting.

## **Goal B-4. Alternative Forms of Transportation**

To promote safe and effective alternative forms of transportation to meet the mobility needs of all residents.

#### **Policies:**

- **B-4.1** Develop a non-motorized travel plan addressing pedestrian and bike trails.
- **B-4.2** Promote pedestrian and bicycle accessibility to public facilities such as parks, schools and centers of civic activity.
- **B-4.3** Develop a Safe Routes to School program and apply for grant funding to help construct needed facilities.
- **B-4.4** Implement A.D.A. standards in all applicable development and construction activities, including street/sidewalk infrastructure, parking lots, building entryways, pathways, etc.
- **B-4.5** Support and encourage ride-sharing/carpooling.

## Goal B-5. Establishment of a Comprehensive Trails System for Transportation Purposes

To provide an efficient public trails system linking neighborhoods, commercial areas, public spaces, and adjacent regional trail systems to help meet alternative transportation needs of the area. (Note: See also the "Parks" section of the Land Use Element for goals and policies related to recreational trail purposes.)

## **Policies:**

- **B-5.1** Encourage development of a citywide, non-motorized trail system.
- **B-5.2** Continue to designate and permit the use of public roadways and rights-of-ways as OHV routes to satisfy the motorized trail needs within the city.
- **B-5.3** Promote local, regional, State and Federal agency coordination and participation in the planning, construction and expansion of regional trail systems (motorized and non-motorized).
- **B-5.4** Federal, State and local lands and non-profit public open space should include provisions for trails to accommodate public access.

## **Goal B-6. Parking Facilities**

To ensure an adequate, but not excessive, supply of off-street parking to meet the needs of local residents and visitors to the city in an attractive, safe and environmentally-friendly manner.

- **B-6.1** Maintain regulations that specify minimum parking requirements for various types of land uses. Periodically review and update these standards as land uses and travel methods change over time.
- **B-6.2** Require large parking areas to be buffered from neighboring residential areas, separated from adjacent roadways and visually "broken up", through the use of landscaped

strips along the road frontages, landscaping in the yard setbacks next to residential areas and landscaped islands around and within the parking lots.

- **B-6.3** Discourage new on-street parking areas on arterial and major collector roadways.
- **B-6.4** Periodically review existing on-street parking areas on arterials and major collectors and eliminate those that pose a significant safety hazard by designating and signing them as "no parking" zones.

# **Goal B-7. Access Management**

To maintain the ability of arterial and collector streets and intersections to properly function and accommodate traffic flow.

**Policies:** 

- **B-7.1** Adopt and enforce an access management plan/ordinance.
- **B-7.2** Ensure transportation impacts of large development projects are adequately considered and mitigated, by requiring transportation studies (traffic impact analysis/study) and corresponding mitigation.
- **B-7.3** Limit the number of intersections and driveways on all major streets to promote a safe, efficient and steady flow of traffic in accordance with Institute of Transportation Engineer (ITE) and UDOT design principles. The higher the functional classification of the roadway the fewer number of access points and the greater distance between access points.
- **B-7.4** Access onto arterial and major collector roadways shall be from developed intersections, spaced and located according to accepted access management engineering standards when possible. Existing intersections should be utilized when possible.
- **B-7.5** Require access to high-density land uses and commercial developments to be directly from arterial and collector roadways.
- **B-7.6** Require access to be from the road with the lower road classification (i.e. access from the local access road instead of the arterial or collector road) when a property has the option of reasonably obtaining access from two roads with different functional classifications.

## Goal B-8. Traffic Control and Enforcement

To implement methods to control speeding within the city limits.

- **B-8.1** Establish and post speed limits based on Institute of Transportation Engineers (ITE) recommendations (i.e. 85<sup>th</sup> percentile) for all collector and arterial streets.
- **B-8.2** Utilize roadway design features as a method to avoid speeding problems in residential areas (e.g. visually narrow local access streets through street trees, avoid

installing a roadway wider than is needed, visually break up sections of otherwise long and straight residential access streets through offsets or round-a-bouts).

**B-8.3** Identify locations that are in need of new or upgraded traffic control devices and install those devices as warranted.

**B-8.4** Continue speed enforcement patrols.

# 3. Implementation of Transportation Element

The primary tools with which the City should undertake to implement the Transportation element of the plan include:

- 1. Traffic Circulation Map
- 2. Standards for right-of-way dedication and acquisition
- 3. Roadway improvement standards
- 4. Bikeway and trail standards
- 5. A comprehensive zoning ordinance that includes standards for parking and access.
- 6. Development agreements
- 7. Capital improvements programs
- 8. Transportation facility improvement programs
- 9. Subdivision Ordinances

#### C. HOUSING ELEMENT-GOALS AND POLICIES

# Goal C-1. Housing Compatibility

To protect and enhance the integrity of existing residential neighborhoods.

#### **Policies:**

- **C-1.1** Encourage development of new housing while ensuring that the character, scale and density of new residential development is compatible and complimentary to adjacent residential development.
- **C-1.2** Develop regulations to provide compatibility measures to buffer neighboring single-family dwellings from any adverse impacts of neighboring high-density or high-intensity development.
- **C-1.3** Encourage the continued retention of existing single-family neighborhoods that are economically and physically sound for single-family residential purposes.

# Goal C-2. Development of New Housing

To encourage a variety of housing options for all household types and income levels.

- **C-2.1** Encourage the development and provision of proportionally priced and sized homes to meet the needs of all community residents. Potential residential opportunities may include, but are not limited to, equestrian and farm-oriented properties, low and moderate-income housing situations, large family homes, handicapped accessible dwellings, housing for single heads of households and elderly/senior oriented housing.
- **C-2.2** Encourage the development of residential units that are accessible to handicapped persons and adaptable for conversion to use by handicapped persons.
  - **C-2.3** Encourage housing for the disabled and elderly in close proximity to public transportation and commercial land uses and in close proximity to public services and recreational opportunities.
  - **C-2.4** Encourage the exploration of non-traditional housing models to accommodate affordable housing and/or the need for temporary or transitional shelter for special needs such as for the abused, neglected, divorced, homeless, handicapped, etc.
  - **C-2.5** Encourage the retention and maintenance of existing mobile/manufactured home parks within the City when they are properly maintained to provide a suitable living environment and are compatible with surrounding land uses.
  - **C-2.6** Use innovative design and zoning techniques to promote attractive, desirable housing conditions including those in the Moderate Income Housing category.

## Goal C-3. Availability of Land for Residential Development

To establish residential zones for various housing types and densities, consistent with the general plan and coordinated with the public services and utilities needed to serve the contemplated density.

#### **Policies:**

- **C-3.1** Give consideration to the impacts of density, or lack thereof, on market, infrastructure, public service, utility, human resource and other factors set forth in the Plan.
- **C-3.2** Facilitate the efficient use of infrastructure, and contribute to solutions of existing deficiencies and anticipates and facilitates the orderly provision of future development and infrastructure.
- **C-3.3** Encourage a community design relative to housing, commercial and industrial areas that is efficient, provides desired conveniences and is fiscally sustainable.
- **C-3.4** Continue compliance with State law regarding allowing manufactured housing in all zones in which single-family dwellings are permitted.

## Goal C-4. Maintenance of Existing Housing

To encourage the maintenance and improvement of the existing housing stock, particularly the Moderate-Income Housing stock.

#### **Policies:**

- **C-4.1**Encourage increased awareness among property owners and residents of the importance of property maintenance for long-term housing quality.
- **C-4.2** Identify areas in need of rehabilitation, maintenance and replacement and encourage such efforts.
- **C-4.3** Encourage the upkeep, maintenance and rehabilitation of existing housing in the City and when necessary, utilize the City's code enforcement to correct substandard conditions.
- **C-4.4** Promote residential rehabilitation programs, such as those provided through the Five County Association of Governments and Housing Authorities which provide financial and technical assistance to lower income property owners to enable correction of housing deficiencies which could not otherwise be undertaken.

# **Goal** C-5. Meeting Moderate Income Housing Needs/Programs

To address the promotion, funding and development of moderate-income housing.

# **Policies:**

C-5.1 Encourage opportunities for the development of adequate housing for low and moderate-income households by using land-use regulation techniques, i.e. rezone for densities necessary to facilitate the production of moderate-income housing in commercial or mixed-use zones near major transit investment corridors, commercial centers, or employment centers. Additionally, create or allow for, and

reduce regulations related to, internal or detached accessory dwelling units in residential zones.

State Strategy A: Rezone for densities necessary to facilitate the production of moderate-income housing in commercial or mixed-use zones near major transit investment corridors, commercial centers, or employment centers.

- Action: Create and maintain quarter acre lot densities in a planned unit development (PUD) that allows the construction of multi-family moderate and low-income housing.

Projected completion: August of 2023

C 5.2 Demonstrate investment in the rehabilitation or expansion of infrastructure that facilitates the construction of moderate-income housing.

State Strategy B: Demonstrate investment in the rehabilitation or expansion of infrastructure that facilitates the construction of moderate-income housing.

- Action: Install new sewer and water infrastructure within or adjacent to existing and future Planned Unit Development (PUD) areas that provide access without additional financial burden.

Projected completion: August of 2023

**C-5.3** Encourage the development of affordable housing by government agencies and non-profit organizations by facilitating simple and effective application processes.

State Strategy O: Apply for or partner with an entity that applies for state or federal funds or tax incentives to promote the construction of moderate income housing, an entity that applies for programs offered by the Utah Housing Corporation within that agency's funding capacity, an entity that applies for affordable housing programs administered by the Department of Workforce Services, an entity that applies for affordable housing programs administered by an association of governments established by an interlocal agreement under Title 11, Chapter 13, Interlocal Cooperation Act, an entity that applies for services provided by a public housing authority to preserve and create moderate income housing, or any other entity that applies for programs or services that promote the construction or preservation of moderate income housing;

 Action: Attend State and County Land Use seminars so we can identify potential sources of Moderate-income housing funding. Make application for at least two funding agencies.

Projected completion: March 2023

**C-5.4** Demonstrate utilization of a moderate-income housing set aside from a community reinvestment agency, redevelopment agency, or community development and renewal agency to create or subsidize moderate income housing.

State Strategy A: Demonstrate utilization of a moderate-income housing set aside from a community reinvestment agency, redevelopment agency, or community development and renewal agency to create or subsidize moderate income housing.

 Action: Amend By-laws of the Enoch City Community Development and Renewal Agency (CDRA) to include the moderate-income housing set aside as detailed in Utah Code and facilitate the expenditure of the set aside for a moderate-income housing development.

Projected completion: August 2023

C-5.5 Maintain the required County, State, and Federal reporting mechanisms and use the data as a resource for land-use regulation decisions.

#### D. ENVIRONMENTAL ELEMENT

## 1. Introduction

The Environmental Element is specifically authorized by State law to include:

- i) the protection, conservation, development and use of natural resources, including the quality of air, forests, soils, rivers and other waters, harbors, fisheries, wildlife, minerals and other natural resources; and
- (ii) the reclamation of land, flood control, prevention and control of the pollution of streams and other waters, regulation of the use of land on hillsides, stream channels and other environmentally sensitive areas, the prevention, control and correction of the erosion of soils, protection of watersheds and wetlands and the mapping of known geologic hazards.

Additional related goals and policies are also included based on the additional provision in State law allowing the City to include "any other element the municipality considers appropriate."

## 2. Environmental Goals and Policies:

## **Goal D-1. Energy Conservation**

To encourage development to be environmentally sustainable and energy efficient.

#### **Policies:**

- **D-1.1** Support the incorporation of energy conservation features in the design of all new development and encourage the retrofitting of existing development with the installation of energy conservation devices in accordance with international building codes.
- **D-1.2** Support programs and development concepts that include energy and water conservation measures.
- **D-1.3** Promote public education for recycling, water conservation, emergency preparedness, pollution prevention and other environmentally-sustainable practices.

## Goal D-2. Recycling of Natural Resources

To encourage the recycling of all possible materials and thereby reduce future landfill requirements.

**Policies:** 

**D-2.1** Promote actions to "reduce", "reuse" and "recycle" and provide recycling drop-off stations when economically feasible or otherwise justified.

#### Goal D-3. Noise Pollution Standards

To protect the health and welfare of the residents of Enoch City and the planning area by the prevention, elimination and mitigation of significant noise levels.

**Policies: D-3.1** Maintain a noise control ordinance based on noise level standards for acceptable decibel levels.

**D-3.2** Ensure that the review of development proposals considers the potential for noises that would exceed the levels permitted under the noise control ordinance.

# **Goal D.4 Water Conservation and Landscaping**

To promote water conservation, including the use of attractive landscaping materials and plant species that will help conserve our limited supply of water.

#### **Policies:**

- **D-4.1** Promote water conservation actions through education, public service announcements and other similar techniques.
- **D-4.2** Recommend the use of landscape and tree planting guidelines and irrigation methods which promote low-water consumption and recommend species that are drought-tolerant, cold-hearty and fire-resistant.
- **D-4.3** Encourage incorporation of landscape materials that do not require irrigation such as stone, river rock and indigenous vegetation into landscape themes. Utilize city parks and properties to demonstrate this concept where appropriate.
- **D-4.4** Use non-potable water, where possible, for irrigation purposes.
- **D-4.5** Support efforts for local and regional waste water recycling and establish policies that equitably distribute and regulate the use of reclaimed water.

#### **Goal D-5. Water Resources Preservation**

To protect the ground water and surface water resources of Cedar Valley.

## **Policies:**

- **D-5.1** Monitor information from the State Engineer's office on all surface and ground water users within Enoch City and adjacent areas of the county that may affect local surface water and/or groundwater supplies and ensure that the city's interests are protected
- **D-5.2** Encourage intergovernmental coordination and cooperation among all agencies involved in the management, conservation and utilization of water resources to develop strategies for a secure water supply.
- **D-5.3** Maintain ordinances and review processes to prohibit polluting chemicals or sediments from infiltrating into groundwater recharge areas and water source protection areas and encourage Iron County, Cedar City and other entities to do the same.
- **D-5.4** Protect ground water quality through the establishment of a sanitary sewer system hook-up program to require the connection of all city uses/densities.
- **D-5.5** Identify groundwater-recharge areas and develop spreading and impoundment areas to help recharge the aquifer as part of the storm water/flood control plan.

## Goal D-6. Hazardous Materials

To minimize levels of risk to people and property from hazardous wastes, materials and electrical facilities.

## **Policies:**

- **D-6.1** Ensure adequate protections for occupants of the city from land uses and activities that generate or store hazardous materials or wastes through proper separation/setbacks, containment measures, pollution control devices/technologies and proper storage, handling and disposal.
- **D-6.2** Establish and/or promote the establishment of collection centers or programs to recycle and/or safely dispose of hazardous wastes.
- **D-6.3** Ensure enforcement of proper setbacks, land use restrictions and safety measures around power transmission lines.

## Goal D-7. Wildlife Habitat

To provide protection of the environmental setting and wildlife habitat of the area through the coordination of land uses and sensitive lands planning as required by State and Federal law.

## **Goal D-8. Development in Natural Areas**

Encourage development to occur in a manner sensitive to the rural, aesthetic and environmental goals of the community.

## **Policies:**

- **D-8.1** Incorporate attractive natural amenities, such as rock outcroppings, vegetation, streams and drainages into the open space of developments to protect the environment and provide natural landscape opportunities, visual interest and recreational opportunities where possible.
- **D-8.2** Encourage development, grading and landscaping to be sensitive to the natural topography and major landforms in the planning area. Mass-grading and excessive cuts/fills are to be avoided.
- **D-8.3** Require, in natural areas that are graded or disturbed during construction activities, re-vegetation be implemented to control dust, erosion and weeds. Re-vegetation with native plant species is encouraged where such is consistent with fire prevention efforts.

## Goal D-9. Development in Geologically Hazardous Areas

To minimize the potential of loss of life and property damage resulting from seismic activity, unstable soils, flooding conditions and other geologic hazards.

## **Policies:**

**D-9.1** Coordinate with the Utah Geologic Survey to obtain information and maps relating to geologic hazards that may affect Enoch and develop procedures pertaining to the investigation, reporting and mitigation of those hazards.

- **D-9.2** Consider environmental constraints, such as geologic hazards and flood hazards, when designating future land uses, zoning lands and reviewing development proposals.
- **D-9.3** Require development to include flood hazard mitigation measures to protect residents, employees, buildings and infrastructure from damaging flood hazards as applicable.
- **D-9.4** Make information available to the public about flood hazards in flood zones designated by the Federal Emergency Management Agency
- **D-9.5** Develop and enforce hillside grading standards to minimize the hazards of erosion and slope failure.
- **D-9.6** Enforce the building code regarding seismic design standards, geologic investigation and soil suitability testing.
- **D-9.7** Integrate areas with geologic hazards that cannot be mitigated into open space areas where the land can be used.

#### E. PUBLIC SERVICES AND FACILITIES ELEMENT

#### 1. Introduction

Enoch City will provide, or work with other service providers to provide safe, reliable and cost-effective public services and facilities to include the following:

- 1. Roads
- 2. Solid Waste Collection
- 3. Law Enforcement
- 4. Fire Protection
- 5. Water supply and treatment
- 6. Wastewater/Sewage collection and treatment
- 7. Storm/Flood Control
- 8. Any other public service City officials deem necessary.

Enoch City will also work with providers of the following services to ensure that current services are maintained and future service demands will be met.

- 1. Natural Gas service
- 2. Electrical service
- 3. Schools
- 4. Libraries
- 5. Area Hospitals/Medical Centers
- 6. Ambulance/EMS service
- 7. Telecommunication/Cable/Fiber-optic Services

The following goals and policies outline how the City intends to accomplish the provision of public services and facilities necessary to meet the service demands of its residents.

## 2. Public Services and Facilities Goals and Policies:

## Goal E-1. Concurrency/Adequacy of Public Services

To accomplish orderly growth through the synchronization of development with the availability of adequate public services and facilities needed to support it. Service levels shall meet or exceed minimum standards.

Sprawl is, "Development that exceeds a community's capacity to absorb it, triggers the abandonment of prior public and private investment and helps neither the local economy nor the local tax base in the long run." (Quoted from the National Trusts for Historic Preservation) The planning of public services and facilities in accordance with community desires will help Enoch to prevent sprawl as the City grows.

# **Policies:**

**E-1.1** Develop and implement a Public Services and Facilities requirement that defines and requires that either adequate infrastructure exist, be provided by the developer, or be programmed for construction within a defined period as a condition of development authorization. Verification of adequate infrastructure may require the preparation of an

engineering study (e.g. traffic impact analysis) at the cost of the developer, when the city cannot confirm sufficient capacity is available for the proposal.

- **E-1.2** Ensure the efficient and coordinated placement and "stubbing out" of utility facilities within new development. Developers shall be required to abide by the "to and through" concept, such that utilities, public streets and associated easements extend through their development in such cases where the next property would benefit from access thereto. Utilities are to be installed to allow for future expansion.
  - **E-1.3** Regularly monitor water, sewer and storm water systems for capacity and functionality.
  - **E-1.4** Encourage organized coordinated and efficient planning, construction and improvement of urban infrastructure so that development does not exceed the capacity of infrastructure.
  - **E-1.5** Ensure that new and expanded public facilities and services are largely financed through the collection of developer fees.

## Goal E-2. Public Service and Facility Plans and Cost-Saving Strategies

To allocate the cost of public services and facilities on a fair and equitable basis and seek ways to provide services and facilities efficiently to minimize costs.

- **E-2.1** Maintain a current Master Facility Plan to prioritize and schedule all necessary City improvement projects (water, sewer, roads and other City projects.)
- **E-2.2** Establish and maintain a record of the capacity, utilization and availability of the public services and facilities serving the planning area to ensure adequate capacity, identify items for the Master Facility Plan and impose fees/mitigation to offset impacts to these services.
- E-2.3 Pursue State and Federal funding for City infrastructure improvements
- **E-2.4** Participate in the yearly preparation of the Consolidated Local Capital Improvement Plan for purposes of requesting funding from the Utah Permanent Community Impact Fund Board (CIB).
- **E-2.5** Consider utilizing public financing mechanisms authorized by state law for specific benefit areas such as assessment areas to fund improvements.
- **E-2.6** Utilize developer agreements that specify the nature, timing, cost and financing to be used to fund improvements and services for specific development projects.
- **E-2.7** Support the concept of shared use and cost for sites of compatible public services and facilities such as combined uses for parks, schools, libraries and fire stations/public services.

**E-2.8** Utilize public easements and public lands for multiple uses when possible, such as utility and street rights-of-way for trails, federal lands for recreation and utility facilities and parks for storm water retention and groundwater recharge.

# **Goal E-3. Storm water Regulations**

To ensure adequate storm water drainage and retention throughout the city through necessary storm water retention/detention requirements.

#### **Policies:**

- **E-3.1** Develop and implement a comprehensive storm water control plan and any necessary ordinances to address storm water system improvements.
- **E-3.2** Participate in the National Flood Insurance Program (NFIP) in creating and maintaining flood plain management ordinances and following the federal flood plain management techniques.

# Goal E-4. Compatibility and Design of Infrastructure Improvements

To provide and maintain a coordinated and efficient infrastructure system that is visually pleasing or unobtrusive and considerate of neighboring uses while still able to function to meet the current and future needs of the planning area.

#### **Policies:**

- **E-4.1** Require new and replacement electrical, telephone, cable television, fiber optic and other utility distribution and service lines to be placed underground.
- **E-4.2** Consider implementing an underground program for existing above ground utility lines.
- **E-4.3** Encourage the use of landscaping, underground installation, berms and other techniques where appropriate to minimize the visual impact of public utility facilities such as water tanks, well houses and irrigation ponds.
- **E-4.4** Avoid drainage structures that are intrusive, out-of-scale and/or incompatible with the surroundings.
- **E-4.5** Retain significant natural drainage ways in their natural state.

## Goal E-5 Community Facilities Required to Serve Existing and Future Development

To enhance the level and quality of community facilities and programs.

#### **Policies:**

**E-5.1** Develop a community center to provide multiple-use opportunities for the residents of the City.

- **E-5.2** Encourage development of a community center complex with City Offices, a Police and Fire Department, Senior Citizens' Center, Library, Recreation Hall and Post Office.
- **E-5.3** Encourage the evaluation of the library and plan for sufficient facility and book volume per person ratios.
- **E-5.4** Encourage the establishment of community programs that accommodate schoolchildren, senior citizens, the handicapped and other special-needs groups.
- **E-5.5** Promote organized youth sport activities.

## **Goal E-6. Cultural Opportunities**

To promote a wide range of community and cultural activities throughout Enoch.

#### **Policies:**

- **E-6.1** Encourage community-based organizations and support community gathering areas to promote cultural and social activities.
- **E-6.2** Encourage a diverse, year-round cultural arts program including concerts.
- **E-6.3** Encourage ways to obtain and provide financial support (i.e. charitable foundations and endowments) for community cultural arts facilities and programs.
- **E-6.4** Encourage the installation of art in public places, such as schools, libraries, parks, trails, and public buildings.
- **E-6.5** Preserve and enhance designated significant historic assets to broaden the cultural opportunities within the City.
- **E-6.6** Consider the development of a historic park and museum.

#### Goal E-7. Human Services

To encourage adequate social service planning and programming for the needy, disabled, elderly and homeless of the City which is responsive to their needs.

- **E-7.1** Provide human service information to the community through community-based and faith-based organizations.
- **E-7.2** Monitor the availability of and encourage the development of literacy programs and other non-profit and volunteer services in the community.
- **E-7.3** Work with private and public providers to monitor and evaluate the needs of childcare and senior citizen programs and develop appropriate policy responses to those needs.

**E-7.4** Evaluate zoning regulations to be sure childcare centers, convalescent care facilities and group homes can be provided where needed, in accordance with local, state and federal law.

#### Goal E.8 Education

To encourage improved educational and training opportunities and services for people throughout the County.

#### Policies:

- **E-8.1** Support educational institutions in the area in promoting a high standard of education.
- **E-8.2** Encourage trade and technical training opportunities.
- **E-8.3** Support the continuation of children's and adult literacy programs.
- **E-8.4** Use media and social resources for the presentation of information regarding community services, activities, public education and other significant City issues.
- **E-8.5** Cooperate with school districts to facilitate the development of school facilities to accommodate growth.

## **Goal E.9** Community Safety

To combat the formation, migration and proliferation of gangs and criminal activity in Iron County.

#### **Policies:**

- **E-9.1** Support public safety and neighborhood watch organizations to help prevent crime.
- **E-9.2** Support education relating to gang prevention, drug prevention and citizenship for both youth and adults in conjunction with the Law Enforcement agencies, school districts, social service agencies and the community,
- **E-9.3** Encourage recreational opportunities in neighborhoods to provide healthy opportunities to associate and develop community associations.

## **Goal E.10- Emergency Preparedness**

To prepare the Enoch City area to respond in a self-sufficient manner to any natural disaster or other major emergency.

- **E-10.1** Develop and test a citywide emergency preparedness plan, for example; maintaining vital public services and the coordination of volunteer groups to assist in responding to an emergency event.
- **E-10.2** Conduct public awareness campaigns for emergency preparedness, including the recommendation for every Enoch City family to have provisions for self-sufficiency for a period of seventy-two (72) hours.

**E-10.3** Coordinate the Enoch City emergency preparedness plan with the plans of hospitals, schools, major businesses, utilities, the Red Cross, churches, Iron County CERT, and other service providers. Work together and conduct training in preparation for a coordinated response during a major emergency.

## **Goal E.11 Fire and Other Emergencies**

To minimize the potential for loss of life, injury, and property damage from fire and other events requiring emergency response.

## **Policies:**

- **E-11.1** Require new development to provide adequate infrastructure necessary to respond to fires, natural disasters and other emergencies, including adequate water supply, fire flow, road widths and grades and reasonable secondary emergency access.
- **E-11.2** Adopt and enforce minimum road standards for all new roadways and new development served by existing roadways, modeled after the driveway and fire apparatus access road standards of all applicable codes.
- **E-11.3** Require two (2) or more entrance/exits for new developments of more than 30 single-family lots or more than 100 multi-family dwelling units, except when all dwellings are provided with fire sprinkler systems, and the City is satisfied that a single entrance will not materially impede emergency response and evacuation purposes.
- **E-11.4** Promote fire-resistant landscape buffer zones for new and existing developments located in high-risk fire hazard areas.
- **E-11.5** Encourage vegetation/weed-control to minimize fire hazard around buildings.
- **E-11.6** Encourage controlled burns and "backyard burning" to occur in a manner consistent with fire department standards.
- **E-11.7** Promote adequate fire protection service to ensure the maximum safety feasible throughout the City, including construction of a fire station within, or in close proximity to Enoch.

## **Goal E.12 Property Maintenance**

To promote property maintenance and stimulate pride in the appearance of our community.

- **E-12.1** Promote neighborhood cooperation to help clean up problem areas/properties.
- **E-12.2** Promote adoption of a new property maintenance/nuisance ordinance to ensure that buildings and/or property are maintained in a safe condition. (See UCA Chapter 10-11).

- **E-12.3** Promote a consistent pattern of code enforcement and nuisance abatement in the City.
- **E-12.4** Consider an ordinance for the removal of abandoned and inoperable vehicles from the street, vacant lots, and other areas in the City.
- **E-12.5** Provide the community with adequate waste collection facilities including public refuse receptacles in parks and other public places.
- **E-12.6** Continue to support the City's annual Arbor Day tree and shrub planting program as a way to promote landscaping and beautification of the city.

# Goal E.13 Preservation of Historical, Cultural, and Archaeological Resources

To protect the historical and culturally significant resources which contribute to community identity and history.

- **Policies:**
- **E-13.1** Identify historical sites and structures of local significance to Enoch City and encourage their preservation.
- **E-13.2** Encourage the development and preservation of the Old Spanish Trail and Iron Works, Johnson Fort, cemeteries, petroglyphs and similar sites.
- **E-13.3** Encourage historic sites to be incorporated into proposed developments in such a manner as to preserve the historic integrity of the site whenever possible.
  - **E-13.4** Permit non-conforming uses for buildings and property of historical and/or architectural significance, as appropriate and when such would help ensure their preservation.
  - **E-13.5** Encourage the creation of a Historic Preservation Committee.

## **Goal E.14** Intergovernmental Coordination and Planning

To promote cooperation and coordination among jurisdictions to identify opportunities as well as potential conflicts in serving the needs of the residents of the area.

- **E-14.1** Continue to pursue a policy of cooperation with Cedar City, Iron County and other entities with jurisdiction within the planning area and seek adequate notification, documentation and mitigation of cross-jurisdictional issues and opportunities.
- **E-14.2** Participate in the Iron County Coordinating Council of Government to cultivate cooperation and aid in resolving cross-jurisdictional issues within Iron County.
- **E-14.3** Support the development and use of a City, or joint City/County, Geographic Information System (GIS) mapping program for purposes such as property information, utility system inventory and planning, transportation system inventory and planning, etc.

## F. ECONOMIC DEVELOPMENT ELEMENT

## 1. Economic Development Goals and Policies

## **Goal** F-1. Economic Diversification

To encourage a balanced mix of agricultural, light industrial/manufacturing, commercial, retail, cultural, entertainment, and service uses to create a diversified and stable local economic base.

#### Policies:

- **F-1.1** Seek to promote and attract the development of a variety of revenue-generating and job-producing land uses.
- **F-1.2** Seek to expand the City's economic base through local and regional economic development programs and resources.
- **F-1.3** Periodically assess those social, economic, political and other forces that are affecting the City's competitive position in the area and, where possible, develop policies and programs, such as job training to enhance the City's competitive position.
- **F-1.4** Encourage the development and promotion of recreation, amusement, entertainment, filming, and the arts as a theme for the planning area, to enhance tourist and business opportunities and add revenue to the local economy from outside sources.

#### Goal F-2. Measures of Economic Growth

To encourage an adequate economic base to support the employment and fiscal needs of the community, the City should set goals for economic growth, measure the results, and adjust policies as necessary.

#### Policies:

**F-2.1** Periodically review the City's planning efforts to accomplish a more diversified economic base, by comparing actual development with the general plan land use map and zoning map. Adjust the maps, regulations, and policies as needed to achieve the city's economic development goals.

## Goal F-3. Provision and Financing of Infrastructure for Economic Development Purposes

To promote new economic growth, by pursuing timely and equitable strategies to provide financing of basic infrastructure and public safety infrastructure.

- **F-3.1** Support various financing mechanisms which provide support for economic development.
- **F-3.2** Analyze financial impacts in connection with the provision and ongoing maintenance of public services and infrastructure.

## Goal F-4. Fiscal Balance

To ensure the City maintains a sound fiscal balance.

## **Policies:**

- **F-4.1** Develop a Public Financing Plan that balances funding from all sources to meet the City's goals and policies. Include federal, state and local funds, grants, fees, exactions, and special financing techniques.
- **F-4.2** Continue to be fiscally responsible and conservative in expenditures. Seek ways to minimize initial and long-term costs while providing quality services and infrastructure.
- **F-4.3** Maintain policies and ordinances for the City on new development to pay for needed infrastructure.

# 2. Implementation of the Economic Development, Community Revitalization and Human Resources Element

The primary tools with which the City should undertake to implement the Economic Development are:

- 1. Economic Development Committee
- 2. A comprehensive marketing plan
- 3. Specific plans
- 4. Development agreements
- 5. Redevelopment and revitalization programs
- 6. Industrial Development Bonds
- 7. Long range financial plan
- 8. Long range Capital Facility Plan
- 9. Community Development Block Grants
- 10. Public/Private Partnerships
- 11. Cultural Program